

Message Text

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11
ORIGIN EUR-12

INFO OCT-01 ISO-00 SS-15 VO-03 SCA-01 DHA-02 ORM-02 PM-04

CIAE-00 INR-07 NSAE-00 IO-13 SP-02 H-02 L-03 ACDA-07

DODE-00 /074 R

DRAFTED BY EUR/RPM:JHMADDEN:PF
APPROVED BY EUR:AAHARTMAN
C:JMONTGOMERY
SCA/VO:JJARIAS
S/S: MR. SEBASTIAN

----- 044650

R 190026Z AUG 76
FM SECSTATE WASHDC
TO AMEMBASSY BERLIN
AMEMBASSY WARSAW
AMEMBASSY PRAGUE
AMEMBASSY BUDAPEST
AMEMBASSY BUCHAREST SOFIA
AMEMBASSY MOSCOW
INFO ALL NATO CAPITALS
AMEMBASSY BELGRADE
AMCONSUL LENINGRAD
USMISSION USBERLIN

C O N F I D E N T I A L STATE 205933

E.O. 11652:GDS

TAGS: PFOR, CSCE, CVIS, SREF

SUBJECT: CSCE: DIVIDED FAMILIES

1. SINCE HELSINKI, IMPLEMENTATION OF BASKET III PROVISIONS
ON HUMAN CONTACTS AND INFORMATION HAS BEEN CENTRAL POINT
IN US POLICY. AMONG VARIOUS BASKET III SUBJECTS, FAMILY
REUNIFICATION IS AREA WHERE THERE IS HIGH PUBLIC INTEREST,
AND WHERE WE HAVE BEEN MOST ACTIVE IN BILATERAL CONTACTS
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WITH WARSAW PACT COUNTRIES. ANOTHER AREA OF INTEREST IS

BINATIONAL MARRIAGE CASES. AS THE CONGRESSIONAL-EXECUTIVE CSCE COMMISSION BEGINS ITS WORK IN WEEKS AHEAD, WE ANTICIPATE EVEN GREATER INTEREST IN FAMILY REUNIFICATION QUESTIONS. IN THIS SITUATION WE NEED TO HAVE ON HAND IN WASHINGTON UP-TO-DATE STATISTICAL INFORMATION ON PENDING AND RESOLVED DIVIDED FAMILY CASES AND BINATIONAL MARRIAGE CASES TO REPLY TO PUBLIC AND CONGRESSIONAL INTEREST AND FOR USE IN CSCE REPORTING REQUIREMENTS, INCLUDING SEMI-ANNUAL REPORTS TO CSCE COMMISSION, FIRST OF WHICH IS DUE IN NOVEMBER.

2. WE THEREFORE ARE ESTABLISHING A REQUIREMENT FOR EMBASSIES TO SUPPLY ON A MONTHLY BASIS FIGURES ON DIVIDED FAMILIES AND BINATIONAL MARRIAGES OF WHICH THEY ARE AWARE.

IDEALLY, DEPARTMENT WOULD WISH TO DEFINE "FAMILY" ACCORDING TO DEFINITION WHICH WAS GENERALLY ACCEPTED AT CSCE - PARENTS, SPOUSES, CHILDREN AND SIBLINGS. WE REALIZE, HOWEVER, THAT POSTS' STATISTICS MAY NOT ALWAYS EXACTLY FIT THIS DEFINITION. WE REALIZE THAT IN SOME EE COUNTRIES THERE MAY BE MERIT IN DISTINGUISHING BETWEEN NUCLEAR (SPOUSE, MINOR CHILDREN, PARENTS OF MINOR CHILDREN IN US) AND NON-NUCLEAR (BROTHERS, SISTERS, ADULT CHILDREN, PARENTS OF ADULTS IN US) FAMILIES. IN FAMILY REUNIFICATION CASES FIGURES SHOULD ONLY CONCERN EMIGRATION, NOT TEMPORARY VISITS. EMBASSY MOSCOW, HOWEVER, IS ALSO REQUESTED TO PROVIDE MONTHLY FIGURES ON TOTAL ISSUANCE OF PRIVATE VISITOR VISAS, WITHOUT TRYING TO CALCULATE EXACT NUMBER WHICH INVOLVE VISITS AMONG "FAMILY" AS DEFINED ABOVE. BINATIONAL MARRIAGE STATISTICS SHOULD INCLUDE CASES WHERE PROSPECTIVE SPOUSE IS REFUSED PERMISSION TO MARRY BY LOCAL AUTHORITIES, OR PROSPECTIVE AMERICAN SPOUSE IS REFUSED ENTRY INTO COUNTRY FOR PURPOSE OF MARRIAGE, OR LOCAL PROSPECTIVE SPOUSE IS NOT PERMITTED TO LEAVE FOR US FOR PURPOSE OF MARRIAGE. CASES WHERE MARRIAGE HAS TAKEN PLACE AND LOCAL SPOUSE IS NOT PERMITTED TO LEAVE, SHOULD BE INCLUDED IN DIVIDED FAMILY STATISTICS. POSTS SHOULD ALSO REPORT TOTAL IMMIGRATION VISAS ISSUED (AND, IN MOSCOW, THIRD COUNTRY PROGRAM - TCP - CASES PROCESSED) DURING REPORTING PERIOD.

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3. FIRST SUBMISSION SHOULD REACH DEPARTMENT SEPTEMBER 6; SUBSEQUENT UPDATES SHOULD BE RECEIVED HERE WITHIN ONE WEEK AFTER END OF MONTH REPORTED. SEPTEMBER 6 REPORT SHOULD SIMPLY GIVE TOTAL OF PENDING ACTIVE CASES AND TOTAL OF PERSONS INVOLVED. SUBSEQUENT SUBMISSIONS SHOULD SHOW TOTAL OF ACTIVE CASES AND INDIVIDUALS AS OF FIRST OF MONTH, AND NUMBER OF RESOLVED AND NEW CASES DURING THE PRECEDING MONTH.

FOLLOWING FORMAT SHOULD BE USED.

DIVIDED FAMILIES

TOTAL	RESOLVED	NEW
CASES INDIVIDUALS	CASES INDIVIDUALS	CASES INDIVIDUALS

NUCLEAR --	--	--	--	--	--
NON-NUCLEAR --	--	--	--	--	--

BINATIONAL MARRIAGES

TOTAL CASES	RESOLVED CASES	NEW CASES
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TOTAL IMMIGRANT VISAS ISSUED: --

MOSCOW ONLY:

TCP CASES PROCESSED:--

TOTAL PRIVATE VISITORS VISAS ISSUED: --

4. DEPARTMENT RECOGNIZES THAT DEFINITION OF "ACTIVE" DIVIDED FAMILY CASES MAY VARY SOMEWHAT AMONG POSTS. GENERALLY, WE BELIEVE THAT "ACTIVE" CASES ARE THOSE INVOLVING INDIVIDUALS (A) WHO HAVE BEEN REFUSED EXIT PERMISSION; (B) WHO HAVE, SINCE REFUSAL, EXPRESSED RENEWED INTEREST, OR HAD IT EXPRESSED ON THEIR BEHALF, TO EMIGRATE; AND (C) WHERE EXPRESSION OF INTEREST HAS OCCURED WITHIN RECENT PAST, AND CASE MAY THUS BE ASSUMED TO BE STILL "ACTIVE".

5. AFTER SIX MONTHS WE WILL REVIEW THIS REPORTING
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REQUIREMENT.

KISSINGER

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ORIGIN EUR-04

INFO OCT-01 ISO-00 /005 R

66011

DRAFTED BY EUR/RPM:JHMADDEN

APPROVED BY EUR/EE/RMOSHER

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R 171220Z SEP 76

FM SECSTATE WASHDC

TO AMEMBASSY SOFIA

C O N F I D E N T I A L STATE 205933

FOLLOWING REPEAT STATE 205933 TO BERLIN WARSAW, PRAGUE, BUDAPEST
BUCHAREST SOFIA, MOSCOW, INFO NATO CAPTIALS, BELGRADE,
)3,8&4-\$, USBERLIN
19 AUG 76

QUOTE C O N F I D E N T I A L STATE 205933

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EMBASSIES TO SUPPLY ON A MONTHLY BASIS FIGURES ON DIVIDED

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FOLLOWING FORMAT SHOULD BE USED.

DIVIDED FAMILIES

TOTAL	RESOLVED	NEW
CASES	INDIVIDUALS	CASES
INDIVIDUALS	INDIVIDUALS	INDIVIDUALS

NUCLEAR	--	--	--	--	--
NON-NUCLEAR	--	--	--	--	--

BINATIONAL MARRIAGES

TOTAL CASES	RESOLVED CASES	NEW CASES
-------------	----------------	-----------

-- -- --

TOTAL IMMIGRANT VISAS ISSUED: --

MOSCOW ONLY:

TCP CASES PROCESSED:--

TOTAL PRIVATE VISITORS VISAS ISSUED: --

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5. AFTER SIX MONTHS WE WILL REVIEW THIS REPORTING REQUIREMENT UNQUOTE KISSINGER.

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Message Attributes

Automatic Decaptioning: X
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Concepts: REPORTS, REFUGEES, REPATRIATION, EMBASSIES, DEPENDENTS
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Copy: SINGLE
Draft Date: 19 AUG 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Unique ID: 00
Drafter: JHMADDEN:PF
Enclosure: n/a
Executive Order: GS
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Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760838/aaaabglh.tel
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Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
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Previous Handling Restrictions: n/a
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Review Content Flags:
Review Date: 09 APR 2004
Review Event:
Review Exemptions: n/a
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Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

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Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: DIVIDED FAMILIES
TAGS: PFOR, CVIS, SREF, CSCE
To: BERLIN WARSAW PRAGUE MULTIPLE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006